

### **MEMORANDUM**

Date: July 9, 2012 Refer To:

To: The Commissioner

From: Inspector General

Subject: Title II Deceased Beneficiaries Who Do Not Have Death Information on the Numident

(A-09-11-21171)

The attached final report presents the results of our audit. Our objective was to determine whether the Social Security Administration had adequate controls to ensure death information for Title II deceased beneficiaries was recorded on the Numident.

If you wish to discuss the final report, please call me or have your staff contact Steven L. Schaeffer, Assistant Inspector General for Audit, at (410) 965-9700.

Patrick P. O'Carroll, Jr.

Boll & Hanol 1-

Attachment

### OFFICE OF THE INSPECTOR GENERAL

### SOCIAL SECURITY ADMINISTRATION

# TITLE II DECEASED BENEFICIARIES WHO DO NOT HAVE DEATH INFORMATION ON THE NUMIDENT

**July 2012** 

A-09-11-21171

## **AUDIT REPORT**



### Mission

By conducting independent and objective audits, evaluations and investigations, we inspire public confidence in the integrity and security of SSA's programs and operations and protect them against fraud, waste and abuse. We provide timely, useful and reliable information and advice to Administration officials, Congress and the public.

### **Authority**

The Inspector General Act created independent audit and investigative units, called the Office of Inspector General (OIG). The mission of the OIG, as spelled out in the Act, is to:

- O Conduct and supervise independent and objective audits and investigations relating to agency programs and operations.
- O Promote economy, effectiveness, and efficiency within the agency.
- O Prevent and detect fraud, waste, and abuse in agency programs and operations.
- O Review and make recommendations regarding existing and proposed legislation and regulations relating to agency programs and operations.
- O Keep the agency head and the Congress fully and currently informed of problems in agency programs and operations.

To ensure objectivity, the IG Act empowers the IG with:

- O Independence to determine what reviews to perform.
- O Access to all information necessary for the reviews.
- O Authority to publish findings and recommendations based on the reviews.

### Vision

We strive for continual improvement in SSA's programs, operations and management by proactively seeking new ways to prevent and deter fraud, waste and abuse. We commit to integrity and excellence by supporting an environment that provides a valuable public service while encouraging employee development and retention and fostering diversity and innovation.



### **MEMORANDUM**

Date: July 9, 2012 Refer To:

To: The Commissioner

From: Inspector General

Subject: Title II Deceased Beneficiaries Who Do Not Have Death Information on the Numident

(A-09-11-21171)

### **OBJECTIVE**

Our objective was to determine whether the Social Security Administration (SSA) had adequate controls to ensure death information for Title II deceased beneficiaries was recorded on the Numident.

### **BACKGROUND**

Title II of the *Social Security Act* (Act) provides monthly benefits to retired and disabled workers, including their dependents and survivors.<sup>1</sup> Benefits are not payable for the month of a beneficiary's death or later.<sup>2</sup> Upon receipt of a death report, SSA terminates the decedent's benefits and initiates recovery for any payments issued after death.<sup>3</sup>

To identify and prevent erroneous payments to deceased beneficiaries, SSA's Death Alert, Control and Update System (DACUS) matches reports of death received from Federal, State, and local agencies against SSA's Master Beneficiary (MBR) and Supplemental Security Records (SSR). DACUS also processes death reports from internal sources (for example, the MBR).<sup>4</sup> Finally, SSA records the death information processed by DACUS on the Numident, a master file that contains personally

<sup>&</sup>lt;sup>1</sup> The Social Security Act § 201 et seq., 42 U.S.C. § 401 et seq.

<sup>&</sup>lt;sup>2</sup> The Social Security Act § 202(a), 42 U.S.C. § 402(a).

<sup>&</sup>lt;sup>3</sup> SSA, POMS, GN 02230.018 (July 22, 2010), GN 02408.005.C (November 3, 2008), GN 02408.010 (November 3, 2008).

<sup>&</sup>lt;sup>4</sup> SSA, POMS, GN 02602.060 (May 13, 2011). The MBR is an electronic record of all Title II beneficiaries. The SSR is an electronic record of all Title XVI beneficiaries.

### Page 2 - The Commissioner

identifiable information (PII)<sup>5</sup> for each individual issued a Social Security number (SSN).<sup>6</sup>

SSA uses death information from the Numident to create a national record of death information called the Death Master File (DMF). SSA also uses death information from the Numident during its Annual Wage Reporting process to determine whether wage or self-employment reports are erroneous. Finally, E-Verify, an Internet-based system, uses death information from the Numident to allow employers to determine newly hired employees' eligibility to work in the United States.

For our audit, we identified approximately 1.2 million<sup>8</sup> deceased beneficiaries who had a date of death on the MBR but did not have death information on the Numident (see Appendix B).

### **RESULTS OF REVIEW**

SSA needs to improve its controls to ensure it records beneficiaries' death information on the Numident. Specifically, we determined that SSA did not record death information on the Numident for approximately 1.2 million deceased beneficiaries. As a result, as many as

- 1.2 million deceased beneficiaries were not on the DMF, and
- 681 deceased beneficiaries had earnings on the Master Earnings File (MEF) for Calendar Year 2010 that were recorded 1 or more years after their deaths (see Appendix C).

Finally, 23 employers made 30 E-Verify inquiries for 23 deceased beneficiaries and did not receive any indication that these individuals were deceased.

Generally, the deaths were not on the Numident because the beneficiaries' PII on the MBR, SSR, or death report did not match the beneficiaries' PII on the Numident. We also found that SSA staff incorrectly deleted death information of deceased beneficiaries from the Numident.

<sup>&</sup>lt;sup>5</sup> PII is any information that can be used to distinguish or trace an individual's identity, such as name, SSN, date and place of birth, or mother's maiden name.

<sup>&</sup>lt;sup>6</sup> SSA, POMS, GN 02602.060 (May 13, 2011).

<sup>&</sup>lt;sup>7</sup> SSA, POMS, GN 02602.060.B.1 (May 13, 2011).

<sup>&</sup>lt;sup>8</sup> The 1.2 million beneficiaries died between 1980 and 2010. The number of deaths per year ranged from 64,564 in 1989 to 14,724 in 2010.

### MISSING NUMIDENT DEATH INFORMATION FOR DECEASED BENEFICIARIES

From the population of approximately 1.2 million deceased beneficiaries whose benefits had been terminated for death on the MBR, we selected a random sample of 50 for review. Our review found that SSA properly terminated the benefits for all 50 beneficiaries; however, the death information was not on the Numident. Specifically, for 39 of the 50 beneficiaries, SSA either obtained proof of death or verified the accuracy of the death report, as required. For the remaining 11 beneficiaries, we found no evidence in SSA's records that the death information on the MBR was incorrect. The benefits for 11 beneficiaries had been terminated for at least 4 years. On average, all 50 beneficiaries had been deceased for 16.5 years. The minimum time since their deaths was 1 year, and the maximum was 31 years.

Based on our sample results, we expect the death information for most, if not all, of these 1.2 million deceased beneficiaries was not on the Numident (see Appendix C).

### Missing Death Information Reduces the Effectiveness of the DMF

Upon receipt of a valid death report, SSA should terminate the decedent's benefits and record his/her date of death on the Numident. SSA then uses the death information from the Numident to create the DMF.<sup>11</sup> The DMF includes the decedent's SSN; dates of birth and death; and first, middle, and last name. SSA provides the DMF to the Department of Commerce's National Technical Information Service, which in turn, sells DMF data to public and private customers who can purchase the complete DMF and subscribe to periodic updates for an additional cost.<sup>12</sup>

Various Federal entities rely on the DMF to detect unreported deaths and verify the accuracy of reported deaths. This includes four benefit-paying agencies—the Railroad Retirement Board, Department of Defense, Office of Personnel Management, and Department of Veterans Affairs. SSA also provides the DMF to the Centers for Medicare and Medicaid Services, Government Accountability Office, and Internal Revenue Service (IRS). Private industry customers including banks, hospitals, universities, and insurance companies, use the DMF to verify identity and prevent fraud. Finally, in June 2010, the President directed Federal agencies to ensure they thoroughly review available databases with relevant information on eligibility before they release

<sup>&</sup>lt;sup>9</sup> SSA, POMS, GN 02602.050 (January 23, 2012).

<sup>&</sup>lt;sup>10</sup> The mean was 16.5 years. The median was 17 years.

<sup>&</sup>lt;sup>11</sup> SSA, POMS, GN 02602.060.B.1 (May 13, 2011).

<sup>&</sup>lt;sup>12</sup> http://www.ntis.gov/products/ssa-dmf.aspx. Beginning in November 2011, SSA no longer provides death information to the National Technical Information Service to sell to public and private customers if a State record is the only source of death.

### Page 4 - The Commissioner

any Federal funds. At a minimum, agencies shall, before payment and award, check the existing databases to verify eligibility, including SSA's DMF.<sup>13</sup>

Any beneficiary death recorded on the MBR, but not on the Numident, is not on the DMF. As a result, Federal and private entities that rely solely on the DMF to detect deaths would not know these individuals were deceased. Our review confirmed that as many as 1.2 million deceased beneficiaries are not on the Numident and therefore not on the DMF. This missing death information could result in erroneous payments made by Federal benefit-paying agencies that rely on the DMF to detect inaccurate or unreported deaths. The missing death information will also hinder private industry and State and local governments' ability to identify and prevent identity fraud.

### Missing Death Information Reduces the Effectiveness of the Earnings After Death Program

SSA receives earnings reports from employers and records valid earnings on the MEF. To determine the validity of an earnings report, SSA compares the name and SSN on the earnings report to information on the Numident. In addition to verifying an individual's name and SSN, SSA reviews the Numident to determine whether the individual is deceased. Generally, when the Numident contains a date of death and the year of death is before the year of the reported earnings, the earnings are placed in SSA's Earnings Suspense File as an earnings after death (EAD) record.

For any EAD, SSA investigates and attempts to resolve the reported earnings. SSA sends a notice to employers, employees, and self-employed individuals to verify employment. If the employer states the individual is working for them but does not provide adequate information to resolve the issue, SSA sends a notice to the employee requesting that he/she contact SSA to correct the earnings information. If SSA can resolve the earnings, it records the wages to the proper SSN. If the employer informs SSA the individual is deceased, SSA instructs the employer to refund the employee's share of the Social Security taxes to the employee's estate or next of kin.

Earnings Were Incorrectly Recorded on the MEF for Deceased Beneficiaries – We found that since 2001, 1,556 deceased beneficiaries had 7,286 earnings reports with total earnings of about \$158 million recorded on the MEF for 1 or more years after their deaths. This occurred because their deaths were not on the Numident and therefore not detected by the EAD program. The following table shows the year, the number of earnings reports, and amount of earnings on the MEF for 1 year or more after the beneficiaries' deaths.

<sup>&</sup>lt;sup>13</sup> Presidential Memorandum-Enhancing Payment Accuracy Through a "Do Not Pay List" June 18, 2010.

Page 5 - The Commissioner

**Deceased Beneficiaries with Reported Earnings 1 or More Years After Death** 

Year	Number of Earnings Reports	Amount of Earnings
2001	749	\$12,127,513
2002	731	\$12,962,756
2003	753	\$13,798,676
2004	726	\$13,967,638
2005	739	\$15,606,449
2006	742	\$17,139,585
2007	730	\$18,477,604
2008	724	\$18,751,900
2009	711	\$17,789,092
2010	681	\$17,875,278
TOTAL	7,286 <sup>14</sup>	\$158,496,491

For 2010, 681 deceased beneficiaries had reported earnings recorded on the MEF for 1 or more years after their deaths. From this population, we randomly selected 50 for review. Our review found that 35 (70 percent) of these beneficiaries incorrectly had earnings recorded on the MEF after their deaths. <sup>15</sup>

We found that for 12 of the 35 beneficiaries, the employers had incorrectly reported earnings as wages. For example, employers incorrectly reported royalties from the entertainment industry as wages. According to SSA, these earnings belong to the decedent's estate and should not be reported to either SSA or the IRS as wages or self-employment income and therefore should not have been recorded on the MEF.

Individuals were potentially using deceased beneficiaries' SSNs or employers may have reported earnings using an incorrect SSN for 23 of the 35 deceased beneficiaries. For example, SSA had terminated benefits to a beneficiary who died in July 1988. However, earnings of \$141,589 were recorded on the MEF for the beneficiary between 2006 and 2010. In another example, a beneficiary who died in January 1998 had earnings of \$214,416 recorded on the MEF from 2004 to 2010.

For the remaining 15 beneficiaries, SSA had an incorrect SSN on the MBR. We found that the earnings reported for the 15 SSNs appeared to belong to another individual and that SSA needed to correct the SSN on the MBR. For example, SSA incorrectly recorded on the MBR of a deceased beneficiary who was born on September 14, 1909 in Madisonville, Tennessee, and died in October 2001, the SSN of a woman who was born on July 17, 1990 in Greensboro, North Carolina. In a 2003 audit, <sup>16</sup> we identified

<sup>&</sup>lt;sup>14</sup> A deceased beneficiary may have had earnings after death recorded for multiple years.

<sup>&</sup>lt;sup>15</sup> We also reviewed the 35 cases and found that the monthly benefits payable to any survivors did not increase because of the earnings recorded on the MEF.

<sup>&</sup>lt;sup>16</sup> Impact on the Social Security Administration's Programs When Auxiliary Beneficiaries Have incorrect Social Security Numbers (A-01-03-33020), November 26, 2003.

### Page 6 - The Commissioner

problems associated with incorrect SSNs on the MBR and found that SSA needed to improve controls to ensure it correctly recorded beneficiaries SSNs on the MBR.

Based on our sample results, we expect most, if not all, of these 681 deceased beneficiaries had earnings recorded on the MEF for Calendar Year 2010 (see Appendix C).

### Missing Death Information Reduces the Effectiveness of E-Verify

E-Verify is a Department and Homeland Security (DHS) program that allows participating employers to verify whether newly hired employees are authorized to work in the United States under immigration law. E-Verify checks each new hire's information against the information on the Numident, including the new hire's SSN, name, date of birth, *death data*, fraud indicator, and U.S. citizenship. If the information the employers submitted does not match SSA's records, SSA sends a response to E-Verify, which in turn, generates a message to the employer that there is a discrepancy with SSA's records. This response is known as an SSA Tentative Nonconfirmation (TNC).

The response sent back to the employer includes the reason for the discrepancy and instructions for notifying the employee. If the employee decides not to contest the TNC, the employer may terminate the employee based on E-Verify. However, if the employee chooses to contest the TNC, he/she has 8 Federal workdays to visit a local SSA field office to present the documentation required to resolve the discrepancy.

Of the 681 deceased beneficiaries who had earnings recorded on the MEF in 2010, we found that there were 30 E-Verify inquiries for 23 of the deceased beneficiaries from 23 employers between January 2010 and June 2011. Since these beneficiaries' deaths were not on the Numident, the responses to the employers were that the names matched the Numident, and death data did not exist for these 23 individuals. Therefore, the response from E-Verify did not indicate that individuals using these 23 SSNs may not have been authorized to work in the United States.

### REASONS FOR MISSING NUMIDENT DEATH INFORMATION

Upon receipt of a death report for a beneficiary, SSA initiates action to terminate benefits and recover any payments issued after death. If a death report is received from a first party (for example, family members and funeral directors), SSA terminates benefits without verification. SSA verifies death reports received from all other sources. When SSA terminates benefits, DACUS processes the death termination action. Finally, if the SSN, name, date of birth, and gender on the death termination action match the Numident, SSA records the death on the Numident.

<sup>&</sup>lt;sup>17</sup> SSA, POMS, GN 02602.050.A (January 23, 2012).

### Page 7 - The Commissioner

Identifying Information Did Not Match — We reviewed our random sample of 50 deceased beneficiaries to determine why their deaths were not on the Numident. Our analysis disclosed that, except for the SSNs, identifying information on the MBR and Numident for 44 (88 percent) of the beneficiaries did not match. However, based on our review of the records, we concluded that all 44 beneficiaries were, in fact, the same individuals. Generally, the records did not match because the beneficiaries had minor differences in names and dates of birth on the MBR and Numident. Specifically, beneficiaries had used nicknames or married names on one of the records or the year of birth differed by more than 1 year while all other identifying information matched.

<u>Identifying Information Matched Within SSA's Accepted Tolerances</u> – Of the 50 beneficiaries in our sample, 6 (12 percent) had identifying information that matched between the MBR and Numident. The identifying information matched exactly for four beneficiaries and was within SSA's accepted tolerances for two beneficiaries. Therefore, these six beneficiaries' deaths should have been recorded on the Numident.

Analysis of Recent Deaths Not Recorded on Numident — SSA retains a record of any changes made to the Numident death information in the past 12 months. Therefore, to determine why deceased beneficiaries whose identifying information on the MBR and Numident matched, but who did not have their deaths recorded on the Numident, we provided SSA 20 recently deceased beneficiaries for analysis. According to SSA's matching criteria, the death information for 18 of these beneficiaries should have been recorded on the Numident. The analysis of the 20 beneficiaries found that the deaths were not on the Numident for the following reasons.

- SSA employees incorrectly deleted the death from the Numident for 12 beneficiaries.
- PII matched the MBR but did not match the SSR for four beneficiaries.
- PII on the MBR was not within SSA's matching criteria for two beneficiaries.
- SSA employees subsequently took corrective action to record the death information on the Numident for two beneficiaries.

### **CONCLUSION AND RECOMMENDATIONS**

SSA needs to improve controls to ensure it records death information on the Numident for deceased beneficiaries. Our review disclosed that as many as 1.2 million deceased beneficiaries' deaths were not on the DMF. We also found that as many as 681 deceased beneficiaries had earnings recorded on the MEF after their deaths. Finally, the absence of death information on the Numident reduced the effectiveness of the E-Verify system and resulted in incorrect responses to employers for 23 deceased beneficiaries.

### Page 8 - The Commissioner

#### We recommend that SSA:

- 1. Analyze its death processing systems to ensure it records death information on the Numident and determine whether it can efficiently correct any of the 1.2 million beneficiary records identified by our audit.
- Develop a cost-effective method for identifying deceased beneficiaries who have death information on the MBR but not on the Numident. This could involve periodic matches between the MBR and Numident to detect and correct missing death information.

### **AGENCY COMMENTS**

SSA agreed with all our recommendations. SSA also commented that it is working with the States to ensure more accurate and timely death reports. In addition, SSA has several initiatives to ensure greater consistency between the name and SSN information on the MBR, SSR, and the Numident. Finally, SSA plans to evaluate its death reporting process to identify enhancements to correctly record death information and efficiently correct death discrepancies between its records. SSA's comments are included in Appendix D.

Patrick P. O'Carroll, Jr.

Boll & Olanol 1-

# Appendices

APPENDIX A – Acronyms

APPENDIX B – Scope and Methodology

APPENDIX C – Sampling Methodology and Results

APPENDIX D – Agency Comments

APPENDIX E – OIG Contacts and Staff Acknowledgments

### Acronyms

Act Social Security Act

CY Calendar Year

DACUS Death Alert, Control and Update System

DHS Department of Homeland Security

DMF Death Master File

EAD Earnings After Death

IRS Internal Revenue Service

MBR Master Beneficiary Record

MEF Master Earnings File

OIG Office of the Inspector General

PII Personally Identifiable Information

POMS Program Operations Manual System

SSA Social Security Administration

SSN Social Security Number

SSR Supplemental Security Record

TNC Tentative Nonconfirmation

U.S.C. United States Code

### Scope and Methodology

From the Social Security Administration's (SSA) Master Beneficiary Record (MBR), we obtained a data extract of Title II beneficiaries whose benefits SSA terminated for death and whose MBRs had a date of death. From this extract, we identified a population of 1.2 million deceased beneficiaries who did not have a date of death recorded on the Numident as of June 2011. The following table summarizes the annual number of deceased beneficiaries without death information on the Numident since 1980.

	Number of Deceased Beneficiaries Whose
Calendar Year	Death Was Not on the Numident
1980	24,851
1981	25,172
1982	25,475
1983	26,160
1984	26,348
1985	26,782
1986	26,891
1987	27,569
1988	61,360
1989	64,564
1990	62,689
1991	61,059
1992	59,605
1993	59,890
1994	57,492
1995	54,997
1996	55,772
1997	53,421
1998	50,830
1999	48,551
2000	45,919
2001	43,111
2002	41,111
2003	38,520
2004	28,393
2005	25,976
2006	23,236
2007	19,436
2008	17,386
2009	15,506
2010	14,724
Total	1,212,796

For Calendar Years 2001 through 2010, we identified 1,556 deceased beneficiaries who had 7,286 earnings reports for 1 or more years after their deaths that were recorded on SSA's Master Earnings File (MEF). This included 681 deceased beneficiaries who had reported earnings in Calendar Year 2010. We verified the 681 deceased beneficiaries with the Department of Homeland Security's E-Verify system and identified 30 inquiries from 23 employers for 23 of these beneficiaries.

### To accomplish our objective, we

- reviewed the applicable sections of the Social Security Act and SSA's Program Operations Manual System;
- interviewed SSA employees from the San Francisco Regional Office as well as the Offices of Earnings, Enumeration, and Administrative Systems; Income Security Programs; and Retirement and Survivors Insurance Systems; and
- reviewed queries from SSA's MBR, Supplemental Security Record, Numident, and MEF for each sample item.

We determined the computer-processed data from the MBR were sufficiently reliable for our intended use. We conducted tests to determine the completeness and accuracy of the data. These tests allowed us to assess the reliability of the data and achieve our audit objectives.

We performed audit work in Richmond, California, between August 2011 and March 2012. The entity audited was the Office of the Deputy Commissioner for Systems.

We conducted our audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

### Sampling Methodology and Results

### I. Missing Death Information on the Numident

From the Social Security Administration's (SSA) Master Beneficiary Record (MBR), we obtained a data extract of beneficiaries whose benefits SSA terminated for death and who had a date of death on the MBR. From this extract, we identified a population of 1,212,796 deceased beneficiaries who did not have a date of death recorded on the Numident as of June 2011. We selected a random sample of 50 beneficiaries from this population for review. Our review confirmed that all 50 beneficiaries (100 percent) were properly terminated for death on the MBR; however, there was no death information recorded on SSA's Numident. Based on our sample results, we expect most, if not all, of these 1.2 million deceased beneficiaries did not have their death information on the Numident.

### II. Earnings After Death

For Calendar Years 2001 through 2010, we identified 1,556 deceased beneficiaries who had 7,286 earnings reports for 1 or more years after their deaths that were recorded on SSA's Master Earnings File (MEF). This included 681 deceased beneficiaries who had reported earnings in Calendar Year 2010. From the population of 681 beneficiaries, we selected a random sample of 50 for review. Our review found that 35 (70 percent) of the 50 deceased beneficiaries had erroneous earnings recorded on the MEF after their deaths. We also found that 15 (30 percent) of the 50 beneficiaries had an incorrect SSN on the MBR. Based on our sample results, we expect most, if not all, of these 681 beneficiaries had earnings recorded on the MEF for Calendar Year 2010.

## **Agency Comments**



### **MEMORANDUM**

Date: June 22, 2012 Refer To: S1J-3

To: Patrick P. O'Carroll, Jr.

Inspector General

From: Dean S. Landis /s/

Deputy Chief of Staff

Subject: Office of the Inspector General Draft Report, "Title II Deceased Beneficiaries Who Do Not Have

Death Information on the Numident" (A-09-11-21171)—INFORMATION

Thank you for the opportunity to review the draft report. Please see our attached comments.

Please let me know if we can be of further assistance. You may direct staff inquiries to Amy Thompson at (410) 966-0569.

Attachment

## COMMENTS ON THE OFFICE OF THE INSPECTOR GENERAL DRAFT REPORT, "TITLE II DECEASED BENEFICIARIES WHO DO NOT HAVE DEATH INFORMATION ON THE NUMIDENT" (A-09-11-21171)

### **GENERAL COMMENTS**

We believe the report should recognize the advances we have made to improve the consistency of the death information on our records and death reporting. Highlights of our significant enhancements follow.

We are working with the States who want, and are able, to build a streamlined death registration process, known as Electronic Death Registration (EDR). EDR will replace the States' more cumbersome and labor-intensive process through which we currently receive death information. This streamlined electronic process allows States to verify the name and Social Security number (SSN) of a deceased person and transmit more accurate and timely death reports. Through this system, we receive death reports within 5 days of the individual's death and within 24 hours after the State receives it. We can take immediate action to terminate benefits on these cases. EDR transactions are virtually error free, and our systems automatically stop benefits without employee intervention.

EDR has slowly expanded on a State-by-State basis since 2002, and currently 32 States, the City of New York, and the District of Columbia participate in this initiative. If all States participated in EDR, future death reporting would be virtually error free. The nationwide implementation of EDR is contingent on congressional funding of the Department of Health and Human Services so that it can fund the State grants.

We are also working on several initiatives to ensure greater consistency between the name and SSN information on the Master Beneficiary Record (MBR), the Supplemental Security Record (SSR), and the Numident. In September 2012, we plan to implement two automated initiatives (the Claims Enumeration Mini-Path and Autoclear project and the Internet Claim/CLIENT Release 5) to improve the integrity of data on the MBR, SSR, and the Numident. The changes will require personally identifiable information data to match exactly our master records before approving a claim.

In fiscal year 2013, resources permitting, we plan to begin rewriting our Death, Alert and Control and Update System. This project will evaluate the death reporting process to identify enhancements to ensure we post death information correctly on our master records, and determine how to correct discrepancies in death data between our master records efficiently.

We also believe the report should explain the distinction between the public Death Master File, which does not include State records, and the death information we share with other Federal benefit-paying agencies, which does include State records.

### **RESPONSE TO THE RECOMMENDATIONS**

### **Recommendation 1**

Analyze its death processing systems to ensure it records death information on the Numident and determine whether it can efficiently correct any of the 1.2 million beneficiary records identified by our audit.

### **Response**

We agree. As resources allow, we will begin examining the death reporting process.

### **Recommendation 2**

Develop a cost-effective method for identifying deceased beneficiaries who have death information on the MBR but not on the Numident. This could involve periodic matches between the MBR and Numident to detect and correct missing death information.

### **Response**

We agree. As resources allow, we will begin examining the death reporting process.

### OIG Contacts and Staff Acknowledgments

### **OIG Contacts**

James J. Klein, Director, San Francisco Audit Division

Joseph Robleto, Audit Manager

### **Acknowledgments**

In addition to those named above:

Manfei Lau, Senior Auditor

For additional copies of this report, please visit our Website at <a href="http://oig.ssa.gov/">http://oig.ssa.gov/</a> or contact the Office of the Inspector General's Public Affairs Staff at (410) 965-4518. Refer to Common Identification Number A-09-11-21171.

### **DISTRIBUTION SCHEDULE**

Commissioner of Social Security

Chairman and Ranking Member, Committee on Ways and Means

Chief of Staff, Committee on Ways and Means

Chairman and Ranking Minority Member, Subcommittee on Social Security

Majority and Minority Staff Director, Subcommittee on Social Security

Chairman and Ranking Minority Member, Committee on the Budget, House of Representatives

Chairman and Ranking Minority Member, Committee on Oversight and Government Reform

Chairman and Ranking Minority Member, Committee on Appropriations, House of Representatives

Chairman and Ranking Minority, Subcommittee on Labor, Health and Human Services, Education and Related Agencies, Committee on Appropriations, House of Representatives

Chairman and Ranking Minority Member, Committee on Appropriations, U.S. Senate

Chairman and Ranking Minority Member, Subcommittee on Labor, Health and Human Services, Education and Related Agencies, Committee on Appropriations, U.S. Senate

Chairman and Ranking Minority Member, Committee on Finance

Chairman and Ranking Minority Member, Subcommittee on Social Security Pensions and Family Policy

Chairman and Ranking Minority Member, Senate Special Committee on Aging Social Security Advisory Board

### Overview of the Office of the Inspector General

The Office of the Inspector General (OIG) is comprised of an Office of Audit (OA), Office of Investigations (OI), Office of the Counsel to the Inspector General (OCIG), Office of External Relations (OER), and Office of Technology and Resource Management (OTRM). To ensure compliance with policies and procedures, internal controls, and professional standards, the OIG also has a comprehensive Professional Responsibility and Quality Assurance program.

### Office of Audit

OA conducts financial and performance audits of the Social Security Administration's (SSA) programs and operations and makes recommendations to ensure program objectives are achieved effectively and efficiently. Financial audits assess whether SSA's financial statements fairly present SSA's financial position, results of operations, and cash flow. Performance audits review the economy, efficiency, and effectiveness of SSA's programs and operations. OA also conducts short-term management reviews and program evaluations on issues of concern to SSA, Congress, and the general public.

### Office of Investigations

OI conducts investigations related to fraud, waste, abuse, and mismanagement in SSA programs and operations. This includes wrongdoing by applicants, beneficiaries, contractors, third parties, or SSA employees performing their official duties. This office serves as liaison to the Department of Justice on all matters relating to the investigation of SSA programs and personnel. OI also conducts joint investigations with other Federal, State, and local law enforcement agencies.

### Office of the Counsel to the Inspector General

OCIG provides independent legal advice and counsel to the IG on various matters, including statutes, regulations, legislation, and policy directives. OCIG also advises the IG on investigative procedures and techniques, as well as on legal implications and conclusions to be drawn from audit and investigative material. Also, OCIG administers the Civil Monetary Penalty program.

### Office of External Relations

OER manages OIG's external and public affairs programs, and serves as the principal advisor on news releases and in providing information to the various news reporting services. OER develops OIG's media and public information policies, directs OIG's external and public affairs programs, and serves as the primary contact for those seeking information about OIG. OER prepares OIG publications, speeches, and presentations to internal and external organizations, and responds to Congressional correspondence.

### Office of Technology and Resource Management

OTRM supports OIG by providing information management and systems security. OTRM also coordinates OIG's budget, procurement, telecommunications, facilities, and human resources. In addition, OTRM is the focal point for OIG's strategic planning function, and the development and monitoring of performance measures. In addition, OTRM receives and assigns for action allegations of criminal and administrative violations of Social Security laws, identifies fugitives receiving benefit payments from SSA, and provides technological assistance to investigations.